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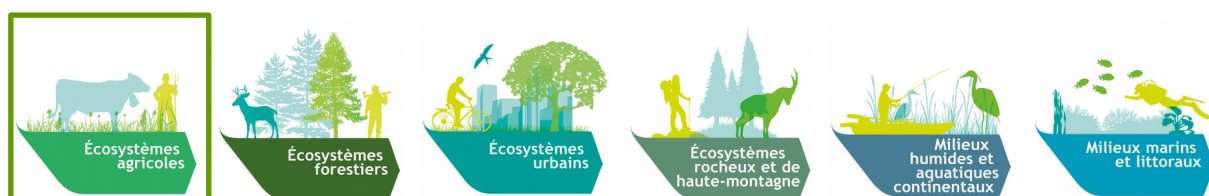
Commissariat général au développement durable



Agricultural ecosystems in France

Key messages for decision makers

APRIL 2019



In metropolitan France, agricultural ecosystems cover 54% of the territory (utilised agricultural land), distributed between 62% of arable land, 34% of permanent grasslands and 4% of perennial crops (vineyards and orchards). They include all cultivated or grass plots exploited mainly for agriculture. From a functional point of view, an agricultural ecosystem is made up of the "soil-plant" system of the plots, including the living creatures that circulate there (livestock grazing, wild fauna), and semi-natural elements (hedges, isolated trees, ponds, plot edges, etc.). Due to their specificities and lack of data, overseas agricultural ecosystems could not be assessed here.

This evaluation was conducted as part of the EFESSE program by a team led by the Delegation for Collective Scientific Expertise, Foresight and Studies. It has been reviewed by the EFESSE Scientific and technical advisory board and the key messages for decision-makers on agricultural ecosystems were discussed and approved on 4 December 2018 by the EFESSE National stakeholders committee. The level of consensus observed and cross-references to the detailed sections of the report are presented in the margins of the messages.

To access the full report (in French): <https://www.ecologique-solidaire.gouv.fr/EFESSE>

Ecological condition, its evolutions and drivers

1. The evolution of land occupations is linked to that of the production systems, marked since the 1970s by the common agricultural policy, at the origin of a specialization of territories and crop rotation around a limited number of productions¹. Between 1970 and 2010, this trend is characterized by a decline of permanent grasslands from 41 to 34%² and a large expansion of the average size of farms³ from 19 to 55 hectares⁴. Within cultivated areas, this period is marked by the simplification of crop rotations in relation with the reduction in the number of cultivated species⁴.

2. French agricultural ecosystems host a rich biodiversity which tends to decrease, in diversity and abundance, due to agricultural practices and the simplification of landscape structures¹. The reduction of (semi-)permanent grassland areas², of woody vegetation (hedgerows and tree rows, etc.)³ and wetlands⁴, as well as the use of plant protection products (insecticides, acaricides, herbicides, nematicides, fungicides) synergistically resulted in a sharp decline in biodiversity in cultivated ecosystems, particularly in areas of field crops⁵. This decrease is established for the abundance of birds (a decrease of one third since 1989)⁶ but it also concerns, potentially, many other species: insects (decrease of three-quarters since 1989 in German protected areas)⁷, bald -moor and soil fauna (earthworms, etc.)⁹. Cultivated biodiversity (number of species and genetic diversity) has also decreased¹⁰, due to the simplification of rotations and varietal selection¹¹. Biodiversity has also declined sharply in perennial crops, especially insects, as a result of the increasing use of plant protection products¹².



Male and female Red Partridge (*Alectoris rufa*) on a grassy path (Nouvelle Aquitaine)

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3. The average soil organic carbon content of French agricultural ecosystems¹, as well as their biological activity (bacteria, micro-fauna and earthworms)² has decreased in several regions. This is in particular due to the conversions of grasslands from the 1970s to the 1990s and to the decrease in the organic inputs from livestock³. This evolution also depends on the region and cultural practices⁴.

4. Climate change may strongly affect French agricultural ecosystems¹. Some effects are already perceptible, such as the modification of the phenology of fruit trees², the advancement of harvest dates, particularly harvesting³ and the more frequent occurrence of long periods of drought⁴. All effects are therefore not yet evident because of the

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complexity of the combination of factors and the lack of sufficient statistical hindsight⁵. A combination of several climatic events, even if they do not appear exceptional, can for example have very important consequences on crop yields as it has already been the case in 2016 (mild winter and rainy spring)⁶.

5. By their action on the state of agricultural ecosystems (eg soil organic matter levels), **certain agricultural practices are levers for maintaining or even promoting the supply of ecosystem services¹**. These levers are the management of pests, tillage, irrigation, soil fertility and all practices that determine the structure and the spatial and temporal diversity of the vegetal cover².

6. To date, the uses of agricultural synthetic inputs are maintained¹ and their negative impacts on biodiversity extend beyond agricultural ecosystems². At the level of all French farms, the average quantities of mineral nitrogen introduced per hectare have been stable for the last two decades³. The overall use of pesticides has recently increased, according to the evolution of sales of phytosanitary products⁴ as well as the number of treatments carried out⁵.



Application of fertilizers (Bourgogne-Franche-Comté)

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Ecosystem goods and services, natural heritage

7. As the place of the production of most goods intended for human consumption¹, agricultural ecosystems shelter a biodiversity, animal and vegetal, wild and domestic, which constitutes a heritage² and the support of goods and services which benefit the farmers, but also, more broadly, French society as a whole³.

8. In agricultural ecosystems, biodiversity contributes in particular to the regulation of cultivation conditions¹. In particular :

► Plant biodiversity (cultivated cover crops, adventitious flora, semi-natural habitats such as hedgerows and isolated trees) plays a central role in agricultural production because it is a major determinant of all regulatory services².

¹ Well-established and accepted (ref 21)

² Well-established and accepted (ref 4, ref 22, ref 23)

³ Well-established and accepted (ref 2, §1)

¹ Well-established and accepted (ref 1, §8)

² Well-established and accepted (ref 1, §13.1)

³ Partiellement établi mais accepté (ref 1, §10.1.3)

⁴ Well-established and accepted (ref 1, §8.6)

⁵ Well-established and

- At present, about 50% of total crop production is attributable to services provided by agricultural ecosystems (supply of nitrogen and return of water to cultivated plants)³. Micro-organisms, mesofauna and soil macrofauna (earthworms, etc.) play a direct role in structuring the soil⁴ and providing nutrients to the crop⁵. Through their action on certain soil properties (organic matter content, soil structure, etc.), they also determine the soil capacity to store and deliver water to cultivated plants⁶.
accepted (ref 1, §8.8, 8.9)
⁶ Well-established and accepted (ref 1, §8.8)
⁷ Well-established and accepted (ref 1, §8.3)
⁸ Well-established and accepted (ref 1, §8.2)
⁹ Well-established and accepted (ref 1, §8.1)
¹⁰ Well-established and accepted (ref 1, §8.1.2.2)
¹¹ Well-established and accepted (ref 1, §8.1.3)
- The entomofauna and avifauna of cultivated areas play a role, through predation or parasitism, in the regulation of crop pests (eg regulation of aphids by ladybugs and sirphires)⁷ and weeds (ex. regulation of weed seeds by carabids, birds, rodents, etc.)⁸.
- The diversity and abundance of pollinating insects determines the production of certain crops which depend on insect pollination, such as fruit, vegetable and oilseed crops⁹. Pollination deficit seems to be limiting agricultural production in certain cultivated areas (for example in the Greater Paris Basin)¹⁰. The value of crop pollination by insects likely exceeds 2 billion euros per year¹¹.



Pommeraie in the « bocage » (Nouvelle Aquitaine).

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- 9. Relying on regulation ecosystem services, all forms of agriculture that mobilize a lower use of synthetic inputs (agroecology, organic farming, etc.) can better reconcile agricultural production with the preservation of biodiversity¹, water quality², the attractiveness of landscapes³ and the reduction of greenhouse gas emissions from agriculture⁴.** The diversity of crop rotations⁵, the maintenance and restoration of ecological infrastructures⁶ and the reconfiguration of landscape structures⁷, can promote the fight against pests or the restoration of pollinators and thus reduce the need for synthetic inputs.
1, 2, 3, 5, 6, 7 Well-established and accepted (ref 24, 25, 26)
⁴ Partially established but accepted (ref 3)
- 10. Currently, field-grown ecosystems are not a significant sink for carbon¹.** This average situation masks, however, very different realities, between situations where current dominant practices do not allow to maintain the high carbon stock (resulting in annual carbon destocking), and situations with a low initial stock of carbon that certain cropping systems can maintain or even increase². Storage situations are characterized by
1, 2, 3 Well-established and accepted (ref 1, §8.12.2.2)

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annual growth rates of the carbon stock mostly below 0.2% and very rarely above 0.3%, ie well below the 0.4% targeted by the "4 for a thousand" initiative³.

11. Some components of agricultural ecosystems, including grasslands¹, contribute to the regulation of water quality, which can then be used for a variety of uses. This regulation concerns several pollution that are subject to environmental regulation: pesticides, nitrogen, phosphorus and dissolved organic carbon². More indirectly, because of being substitutes for synthetic inputs, certain regulation ecosystem services (such as the supply of nitrogen to cultivated plants) can also contribute to the reduction of associated pollution³.

12. Some components of agricultural ecosystems can make a significant contribution to flood control and soil erosion control by providing impediments to flow (such as hedgerows)¹ **or by promoting infiltration** (where winter plant cover is present for example)². Soil stabilization and erosion control services are mainly determined by the rate of vegetation cover and the mineral and organic characteristics of soils³.

13. By the arrangement of their plots, the types of crops, the abundance of semi-natural elements and their accessibility in particular, certain agricultural ecosystems can constitute pleasant and attractive landscapes for outdoor recreational activities¹. The degree of naturalness of agricultural ecosystems is not the only determinant of their recreational potential², other characteristics contributing to the attractiveness of certain agricultural landscapes remain to be explored (vineyards, etc.)³.

14. Despite their utilitarian orientation, some agricultural ecosystems have a marked heritage dimension¹. Because of many past interactions and their strong cultural dimension, certain agricultural landscapes are the object of a strong attachment on the part of the French population². In addition, they comprise many remarkable ecosystems as evidenced by the labeling of the terroirs and multiple signs of recognition of the landscapes they constitute³ and their agricultural products (*Appellation d'origine contrôlée*, etc.). Finally, agricultural territories host populations of remarkable species, some of which are among the most endangered in France⁴.

Options for integrated and sustainable management

15. Ecosystem services provided by agricultural ecosystems form clusters in which they are synergistic or antagonistic because they rely on common components of biodiversity¹. These components include the configuration of managed vegetation cover (cultivated cover, weedy flora and associated semi-natural elements) and the abundance and diversity of associated animal biodiversity (crop aids, micro-organisms and soil fauna)². The level of soil organic matter also plays a key role that can generate many positive effects in synergy³.

16. At the local scale, the evaluation of bundles of ecosystem services is necessary but not sufficient to promote multifunctional ecosystem management strategies taking into account the diversity of users¹. Such strategies should be based more broadly on a multi-criteria assessment integrating multiple management issues, namely:²

1. the capacity of ecosystems to meet the needs of present and future generations;
2. the conservation of biodiversity for itself;
3. the reduction of the environmental impacts of agricultural activities.

In addition, such an assessment should integrate the main functional relationships with other ecosystems, including with ecosystems downstream of watersheds.

Knowledge and data gaps and needs for further studies

17. Further studies and the acquisition of data and knowledge are needed to strengthen a multifunctional and integrated management of agricultural ecosystems¹. The provision of certain services by agricultural ecosystems, such as the regulation of crop and livestock diseases, remains speculative in the absence of a comprehensive study². In addition, the understanding of the quantitative relationships between the level of service delivery, the practices and arrangements of agricultural landscapes and the biophysical characteristics of ecosystems often remains very limited (eg between pest control service, phytosanitary practices, abundance of auxiliaries crops and yield)³. Knowledge on the effects of agricultural practices on soil quality depends on national monitoring systems such as the Soil Quality Measurement Network⁴. Since agriculture depends on services provided by soils and their biodiversity, this knowledge is essential for developing a sustainable agriculture⁵. These shortcomings also make it difficult to assess services in monetary terms⁶.

^{1,2,3,5,6} Well-established and accepted (ref 2, final section)
⁴ Partially established but accepted (ref 10)

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The EFESSE is a program and a science-policy-society platform led by the Ministry for an Ecological and solidarity transition. It aims at revealing the multiple values of biodiversity in order to facilitate their

integration in public policies and private decisions in France. The program builds on a shared conceptual framework and a national governance that brings together experts, policy makers and stakeholders. After a first phase ending with the publication of six broad assessments covering French ecosystems, EFESSE is starting a second phase whose operational and strategic character will be reinforced in order to develop the tools required to foster the ecological transition of the French society.

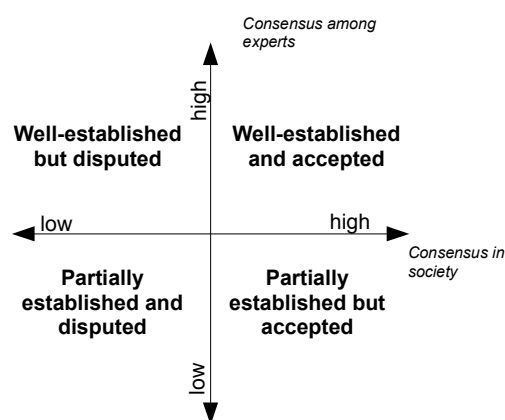
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The key messages for decision makers

The key messages for decision-makers are co-written by the EFESSE project team of the Ministry for an Ecological and solidarity transition and by the authors of the studies. In order to enhance their scientific credibility and their legitimacy in the eyes of decision-makers, they are subject to scientific advice and stakeholder approval.

Every assertion composing these messages is qualified on two dimensions. The **scientific consensus**, first, is informed on two levels. It is proposed by the authors of the study and submitted to an arbitration by the EFESSE Scientific and technical advisory board. The **societal consensus**, on the other hand, is informed on two levels. Unless opposition is expressed, the level of consensus is considered high. It is degraded as soon as a stakeholder disputes the assertion and makes the reasons for its disagreement explicit. This gives rise to the four qualifications which are presented opposite and indicated in the margin of the messages.



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